Community-Level Policing Initiative to Reduce Addiction-Related Harm, Including Crime

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ASAM Virtual.2021



Disclosure Information

- Dr. Aleksandra Zgierska, MD, PhD, DFASAM
 Professor, Vice Chair of Research,
 Family and Community Medicine,
 Penn State College of Medicine
 - "No Disclosures"
- Presenter 2: Captain Joe Balles (Retired)
 Safe Communities Madison-Dane County, Inc.
 - "No Disclosures"







Learning Objectives

- Upon completion, participant will be able to demonstrate how the opioid crisis has impacted communities, such as Madison, WI, and how Police, EMS and Public Health data can help assess the community-level impact of the opioid crisis.
- Upon completion, participant will be able to describe how building relationships between the community stakeholders (police, public health, clinicians, researchers) can lead to a grant award and support the city-wide initiative.
- Upon completion, participant will be able to visualize how a multi-disciplinary project team developed, then implemented and is evaluating the city-wide harm reduction MARI initiative.



Background

 Treatment reduces addiction-related harms, including crime and overdose; yet only a minority of addiction-affected individuals receive it.

 Linking individuals who committed an addiction-related crime to treatment could improve outcomes.



Background

 Supported by the US Department of Justice Strategies for Policing Innovation (SPI) grant award (#2016-WY-BX-004), the City of Madison Police Department (MPD) developed and implemented the Madison Addiction Recovery Initiative (MARI), in collaboration with academic partners and diverse stakeholder-partners to link individuals who committed 'eligible,' drug use-related crime to addiction treatment and peer support, and improve health outcomes and reduce crime recidivism.



US DOJ SPI Program



SPI Sites

The Bureau of Justice Assistance (BJA), which is part of the Office of Justice Programs (OJP) in the U.S. Department of Justice (DOJ), launched the Strategies for Policing Innovation program in FY 2009 to help law enforcement agencies and researchers test evidence-based, data-driven law enforcement tactics and strategies that are effective, efficient, and economical. Sixty-five agencies and research partners have been funded by BJA for 83 SPI projects. An overview of all funded SPIs can be viewed here.

The map below shows the distribution of SPI awards across the nation since 2009. For a quick snapshot of each SPI grantee, click on the marker on the map. You can use the tabs below the map to learn more details about each SPI grantee on the individual SPI site pages.





MARI Operations (Ops) Team





Project evaluation



Technical assistance, assessment center contract management



Clinical assessment center, supervision of recovery coaches



Technical assistance and project oversight



Project coordination



Additional MARI collaborators...





City of Madison CITY ATTORNEY





Dane County EMS Providers

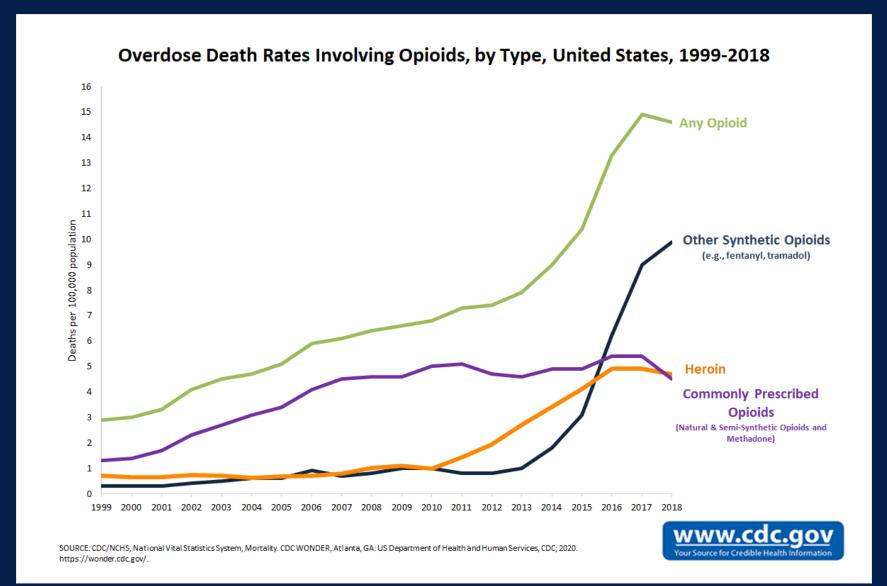






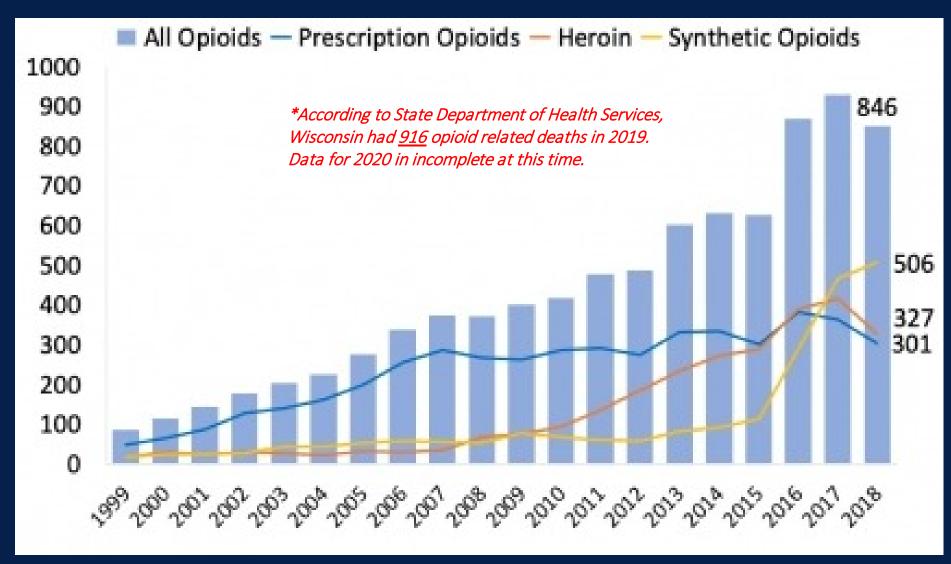
Dane County Treatment Providers

Opioid-related deaths across U.S.



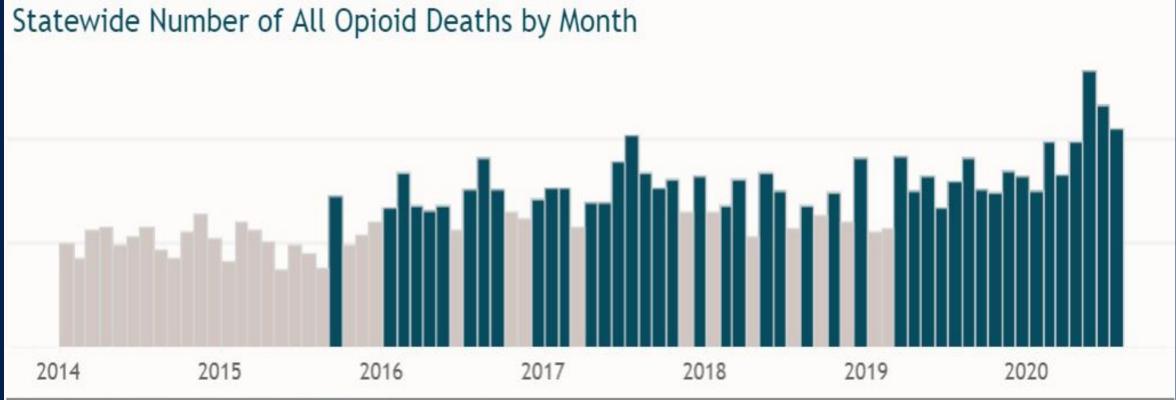


Wisconsin opioid related deaths





Wisconsin opioid-related deaths by month



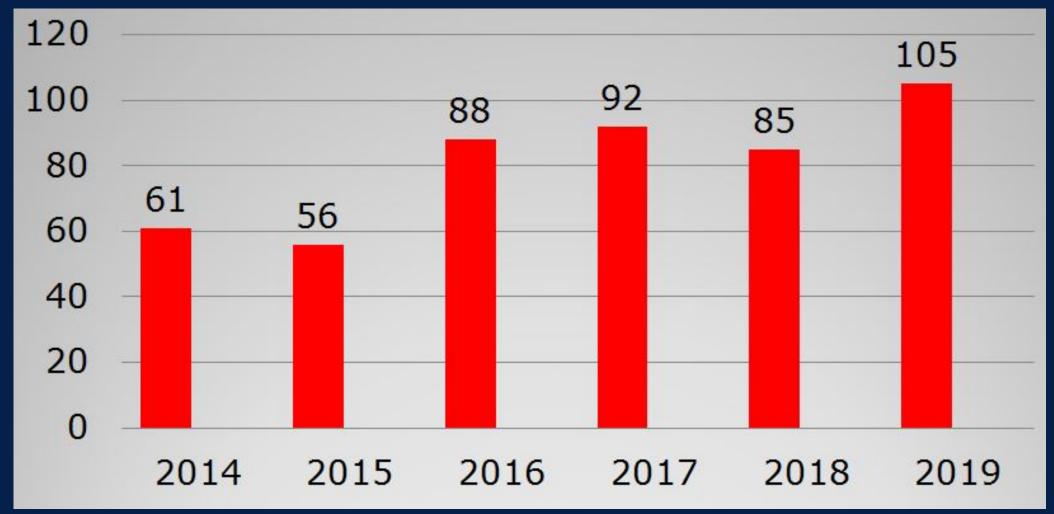
Month Below Average | Above Average

Monthly Average N=59

Recommended Citation: Wisconsin Department of Health Services. Data Direct, Opioid Death Module [web query]. Data last updated 3/4/2021 4:00:25 AM.

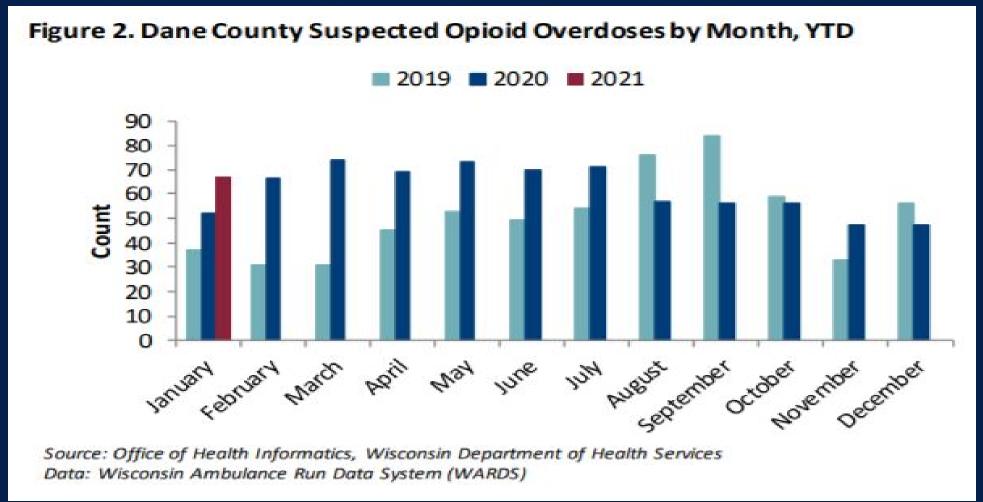


Dane County opioid-related deaths: 2014-2019



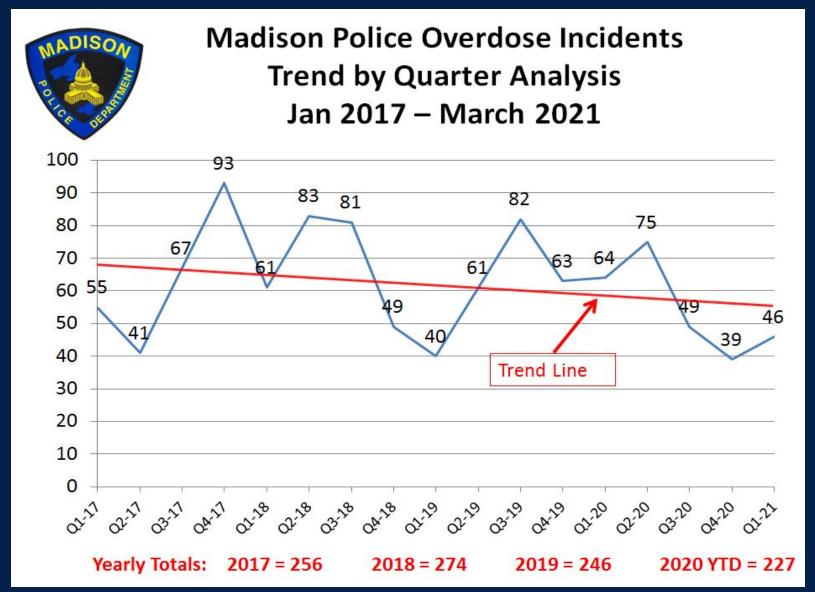


Dane County EMS Data: Suspected opioid-related overdoses



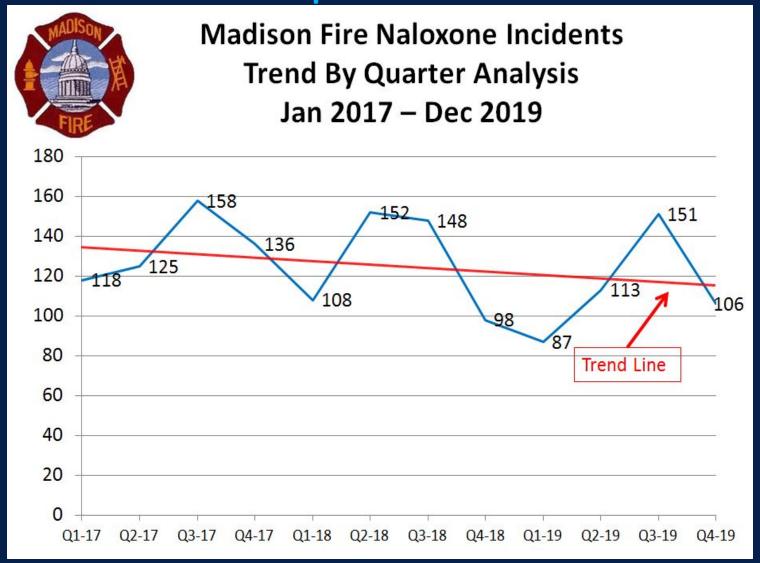


MPD overdose incident data



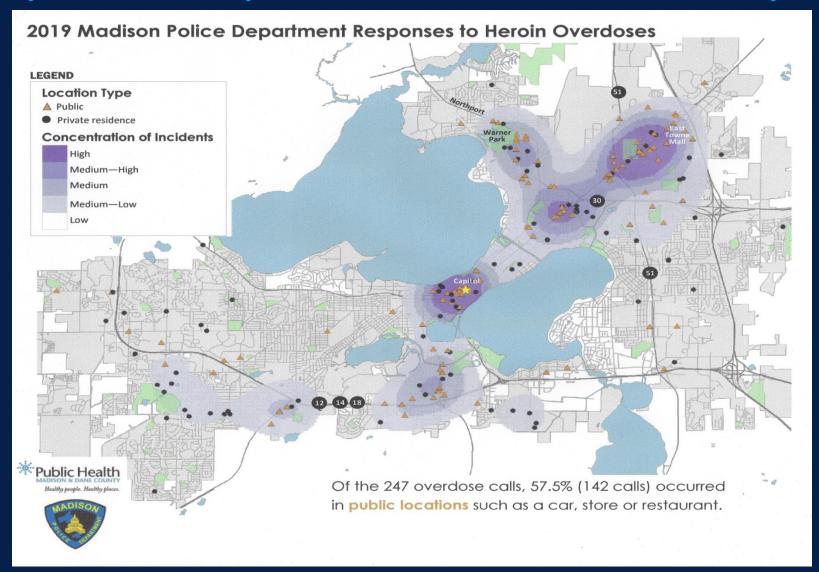


Madison Fire Department overdose data





"Hotspot" analysis of overdose data by location





What is MARI?

◆ MARI is a <u>Pre Arrest Diversion Program</u> based on evidence-based initiatives in other cities, which have resulted in reduced overdose, crime & recidivism, and increased addiction treatment engagement.

◆ Adults are referred to **MARI** by law enforcement (LE) officers to the MARI Assessment Hub for formal, clinical assessment of their addiction & provided a treatment referral.



What defines success in MARI?

◆ If MARI participant remains compliant with their treatment plan and does not re-offend for <u>SIX months</u> after their initial offense date, all pending charges are withdrawn by LE.







MARI model



Crime: Law enforcement





Assessment

- Counselor: assess, refer to treatment
- Recovery coach:
 link to assessment
 and treatment

Addiction treatment







No criminal charges





Completed 6-month MARI: criminal charges are voided

MARI "Completer" Letter



Madison Police Department

Victor Wahl, Acting Chief of Police Chy-County Building 211.5. Carroll 5t. Madison, WI 53703 Phone: (509) 266-4022 | Fax: (608) 266-4855 madisonpolities.com

May XX, 2020

MARI PARTICIPANT 123, W Main Street Madison, WI 53703

Dear PARTICIPANT,

It gives me great pleasure and pride to recognize your personal achievement in having successfully completed the Madison Area Recovery Initiative (MARI) program. Your personal commitment and journey demonstrates that recovery is possible and that community involvement and support can provide valuable tools to assist in that objective.

Recovery is a lifelong journey. You have demonstrated the ability to begin this challenge successfully and I wish you strength on the path forward. Although your involvement in the formal MARI program is ending, many community and self-help supports remain available to help you attain your long term-goals.

MARI is an innovative local partnership of the Madison Police Department, Safe Communities, Dane County Human Services, Connections Counseling and UW-Madison's Department of Family Medicine. Your successful participation reinforces my personal commitment and the resolve of these community organizations to provide meaningful support in helping individuals trying to break the cycle of addiction.

Please find enclosed the citation you were issued for the original incident (if one was issued). You are welcome to tear up the citation or keep it as an aid to your recovery.

Lastly, as you become stronger in your recovery, please consider whether there are ways for you to share your insights with others who continue to suffer from addiction.

Respectfully,

Victor Wahl Acting Chief of Police "Recovery is a lifelong journey. You have demonstrated the ability to begin this challenge successfully and I wish you strength on the path forward. Although your involvement in the MARI program is ending, many community and self-help supports remain available to help you attain your long term goals."

Victor Wahl Acting Chief of Police

MARI arrest citation is held in abeyance

	45056		SIN UNIFORM				
Name - First	M.I. La	st	Address (Residence)	Post Office	State Zip		
Birthdate	Sex Race	Eyes Hair	Weight	Height Telephone N	Number		
COURT FOR		COUN ection with the violation	Location	PLACE TO A	PPEAR		
Vis. Stats. Section		Time of Viola		WHEN TO APPEAR			
Place of Violation		Date of Viola	tion Date	Time	Rm. or Br.		
Describe Violation			Property and/or Other	Persons Involved:			
Note: A summons or warrant may be I have received a copy of this citation. Signature of Person Cited			Name of issuing officer (Print)		Department Telephone No.		
		Signature	Signature		Department		
F-119, 9/84		DEFEN	DANT COPY				



MARI referral form



CITY OF MADISON POLICE DEPARTMENT

CONNECTIONS COUNSELING LLC together we recover

MADISON ADDICTION RECOVERY INITIATIVE

MPO CASE #			DATE OF OFFENSE			
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YES NO		ense being considered is included				
☐YES ☐NO		ense is being committed in relation				<u> </u>
☐YES ☐NO		incident does not involve violence				114
			or sireal of violence towar	d otner	5.	
YES NO	The sut	ect is an adult.				
NAME			DOB		GENDER	RACE
HEIGHT		WEIGHT	EYES		HAIR	
ADDRESS					<u> </u>	
PHONE		EMAR.				
ANSWER ALL 4 QI	JESTIONS					
 No history of v 	olence in the	e last 3 years		DE	LIGIBLE	☐ NOT ELIGIBI
2. Not actively on	probation or	r parole.		DE	LIGIBLE	☐ NOT ELIGIBI
Either not cum	Either not currently on ball, or they are on ball for an Approved MARI Ball List offense*		ΠE	LIGIBLE	☐ NOT ELIGIBI	
				☐ NOT ELIGIBI		
If you selected "ELI	SIBLE* for al	l four questions, did you offer a M	IARI referral?	ПΥ	ES	□NO
If not, why not?						
Did the person accept the MARI referral? ☐ YES ☐ NO					□NO	
Reason given, if any	r.					

MARI LAW ENFOR	CEMENTRE	FERRAL ACCEPTANCE				
Addiction Recovery Coordinator/Addiction Police Department of program and commissuccessfully complete	initiative (MA on Counselor vill not refer of t no further of te the progra	n of Wisconsin State Law or City (ARI) program in order to enter inthe rate and of the referral. I underst my current offense to prosecuting offenses, the current offense will im, the Madison Police Departme City Attorney's Office for prosecu	o treatment. I agree to go to in and because of my participat agencies at this time. If I su then be disregarded permand ant will refer the original char-	e to be meet wi tion in the coessfu ently, I	referred to ith the Progr he MARI pro ally complete understand	the Madison am ogram the Madisor the six-month that if I do not
SIGNATURE OF PARTICI	PANT					DATE
DISPOSITION						
☐ Muni Cite & F	telease	☐ Misd Cite & Release	- Booked in PSB		Release w/o Charge	
OFFICER NAME			IBM		DATE COMPLETED	
MARI LAW SELF R	EFERRAL:	OMPLETE ONLY THE FOLLOWING FIEL	DS: CASE # DATE NAME ADDRE	SS PHO	NE EMAN OF	FICED NAMEARM
On	8		as contacted by		,	
who expressed an in necessary MARI con no law enforcement	terest in ent tact informa investigation	ering the Madison Addiction Recition. There was no violation of art. This referral is not in relation to The person was provided the MA	overy Initiative (MARI) progra by Wisconsin Statutes or City a violation of Wisconsin Sta	of Mad	ison Ordina	nces and there w
				-		

MADISON ADDICTION RECOVERY INITIATIVE

CITY OF MADISON POLICE DEPARTMENT

MARI REFERRAL (THERE IS A CHARGE)

You have been contacted by the Madison Police Department in reference to an offense that involves or is related to addiction and have been identified as a person who may benefit from participating in the Madison Addiction Recovery Initiative (MARI) program. MARI assists people with addiction issues who have committed low level offenses by deferring criminal charges in place of treatment. The process is as follows:

- Officer has contact with you at the scene of the incident. During the investigation, the officer will speak to you and determine if you are eligible to participate in the MARI program.
- Once it is determined you may be eligible for the MARI program, you will need to sign this form before
 the referral can be made. The process of signing the form and the phone call to Connections
 Counseling needs to take place within 72 hours.

By signing this form, you have expressed your interest in obtaining treatment for your addiction in place of being charged criminally for the offense in which you were contacted by MPD.

- You must call Connections Counseling within 72 hours to set up an appointment to meet with their
 intake counselor. That number is (608) 233-2100 ext. 2017. Failure to call and/or meet with
 Connections Counseling will result in this charge being referred to the District Attorney's
 Office or City Attorney's Office for prosecution.
- Connections Counseling will then work with you in setting up your treatment plan and you will begin
 your journey to recovery and a fresh start!

Should you have any questions about the MARI process or any charges that may be deferred, please contact the Madison Police Department MARI Coordinator at (608) 261-8591.

SELF REFERRAL TO TREATMENT (NO CHARGES)

If you have questions about accessing treatment; please call Dane County Department Human Services 608-242-6437.

Should you have any questions about the MARI process, please contact the Madison Police Department MARI Coordinator at (608) 261-8591.



WHETE COPY - REFERRED PERSON 211 S CARROLL ST MADISON WE 59703 PINK COPY - MPD

*SEE BACK OF FORM

www.medisonpolice.com

12021

211 S CARROLL ST MADISON WI 53703

Rev. 08/23/2017-MARI.docx

Acceptance of MARI enrollment

MARI LE Referral Acceptance					
I understand that I have been contacted by the Madison Police Department reference a violation of Wisconsin State Law or City Madison Ordinance. I agree to be referred to the Madison Addiction Recovery Initiative (MARI) program in order to enter into treatment. I agree to go to meet with the Program Coordinator/Addiction Counselor as part of this referral. I understand because of my participation in the MARI program the Madison Police Department will not refer my current offense to prosecuting agencies at this time. If I successfully complete the six-month program and commit no further offenses, the curre offense will then be disregarded permanently. I understand that if I do not successfully complete the program, the Madison Police Department will refer the origin charges to the Dane County District Attorney's Office or the Madison City Attorney's Office for prosecution.					
Signature of Participant:	Date:				



MARI eligibility criteria

◆ Individuals are eligible for MARI if they are adults (18 years old or older), reside in Dane County, and committed an "eligible" nonviolent, drug use-related crime.

◆ The offense-related eligibility criteria were finalized during the program development phase by the MARI Ops Team in collaboration with, and approval from, the County District Attorney's and the City Attorney's offices.



MARI eligibility criteria

Inclusion	criteria	(all need	to	be met)
				,

- Individual is 18 years old or older;
- Individual has ties to Madison or Dane County, WI (i.e., able to participate in the MARI program);
- Offense was committed in the jurisdiction of, and handled by MPD, and associated with charges planned to be pressed by MPD; AND
- Offense is drug use-related (crime related to alcohol use only is not eligible);
- Offense is non-violent and without a threat of violence;
 AND
- Offense falls into the category of "eligible" ones:
 - possession of narcotics / drugs or drug paraphernalia (for personal use, not for dealing), prostitution, retail theft, theft from auto without property damage, or burglary / theft from family members who are agreeable to not be pressing

Exclusion criteria (none can be met)

- Presence of valid arrest warrant enforceable in Dane County;
- Being on bail for domestic charges or for offenses, which are not MARI eligible;
- Being on probation or parole;
- Presence of violent felony conviction within the past 3 years;
- Being a registered sex offender;
- Being deemed as presenting danger to the program staff;
- Prior engagement in the MARI program (i.e., completion of the clinical assessment)



MARI Release of Information Form

1/30/2020

Form:MARI Program ROI, Patient:Test Test

CONNECTIONS
COUNSELING to
logether we recover
Connections Counseling LLC

5005 University Ave, Ste 100, Madison, WI, 53705 Phone # : 608-233-2100. Fax # : 608-233-2101

MARI Program ROI

AUTHORIZATION OF DISCLOSURE OF MEDICAL INFORMATION

1. Patient Information

Name: Test Test

Patient DOB: 2014-04-02

2. Type of Information to be released is:

- Information needed to monitor your compliance to MARI program, your care pla of Connections staff and treatment providers
- Clinical assessment documentation including diagnoses, level of biosocial severity and function and received treatment type
- Verbal communication between Connections staff, MARI diversion partners named in section 4 below and your treatment provider including discussions regarding the above topics.

3. Records disclosed From/To:

Connections Counseling, LLC, 5005 University Ave, Ste 100, Madison, WI 53705

- 4. Records disclosed To/From multiple parties supporting MARI diversion program:
 - 1. Madison Police Department, 211 S. Carroll St., Madison, WI 53703, ph: 608.255,2345
 - 2, Safe Communities, P.O. Box 6652, Madison, WI 53716-0652, ph 608,441,3060
 - 3. Dane County Dept of Human Services, 1202 Northport Dr., Medison, WI 53704 ph 608.242.6488

5. Purpose or need for disclosure.

MARI Recovery Diversion Program coordination, administration and compliance

6. Duration: This authorization will remain in effect for 1 year (365 days) from date of signature below unless revoked via written request. Revocation must be faxed or delivered via US mail to Connections Counseling LLC, Attn: MARI Medical Records, 5005 University Ave Ste 100, Madison, WI 53705 or fax 608.233.2101:

I understand that my menial health and/or elocholdrug freatment records are protected under the federal regulations governing Confidentiality of Alcohol/Drug Abuse Patient Records, 42 C.F.R., Fat 2, and the Health Insurance Portability and Accountability Act (HIPPA) of 1998, 45 C.F.R. Pls. 180. & 184, and cannot be disclosed without my written consent unless otherwise provided for in the regulations. This Disclosure Authorization is specifically intended to incube any references to disegnosis, teating, and/or beatments, incubding, mental health services and stacholdring services, also understand that I may revoke this consent in writing at any time except to the extent that action has been taken in reliance on it. Including provision of health care services requiring subsequent disclosure to effect payment. Unauthorized re-disclosure by recipient is prohibited, but may be a potential risk. I understand that I do not have to sign this suthorization in order to receive health care bearefly services. The expectation of the provision of the subsequent of the provision of the subsequent disclosure to services required to services required to the provision of substrated to the provision of the provision of substrated to the provision of the provision of substrated to the provision of substrated to the provision of the provision of substrated to the provision of the provision of substrated to the provision of substrated to the provision of the provision of the provision of substrated to the provision of the provision o

Patient Signature:

Date :

https://dceast.drc/oudemr.com/ehr/interface/main/main_screen.php?site=connections#?main=forms/newpatient/new.php?autoloaded=1&calenc=&nam

2. Type of Information to be released is:

- Information needed to monitor your compliance to MARI program, your care plan and recommendations
 of Connections staff and treatment providers
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Purpose or need for disclosure.

MARI Recovery Diversion Program coordination, administration and compliance



MARI Implementation Process

- ◆ Planning phase (Oct 2016 Aug 2017).
- Approved US DOJ BJA SPI Action Plan (Aug 2017).
- ◆ Spring In-Service MARI Training (Apr-Jun 2017).
 - One hour MARI overview, presentation by person(s) with lived experience of addiction
 - One hour overview of MARI implementation.
- ◆ MARI "Go Live" (Sept 1, 2017).
 - Chief video & Briefing Training.
- Ongoing evaluation process:
 - Monthly MARI Operations Team meetings.
 - Weekly MARI Participant Referral meetings.
- ◆ MPD officer survey (May-Jun 2018, Jul-Aug 2020).
- Process improvements & re-training (Sept 2018).
 - Preliminary & formative evaluation results throughout

Overview of MARI referrals

(Enrollment Period: September 2017 – August 2020)

- ◆349 MARI referrals made by MPD police officers; (20 of the referrals were from Dane County Sherriff's Office).
 - ◆20 duplicate or multiple referrals for same person.
 - ◆66 MARI referrals ruled "not eligible" upon review.

◆263 "eligible" MARI participants were referred by MPD to the Assessment Hub.

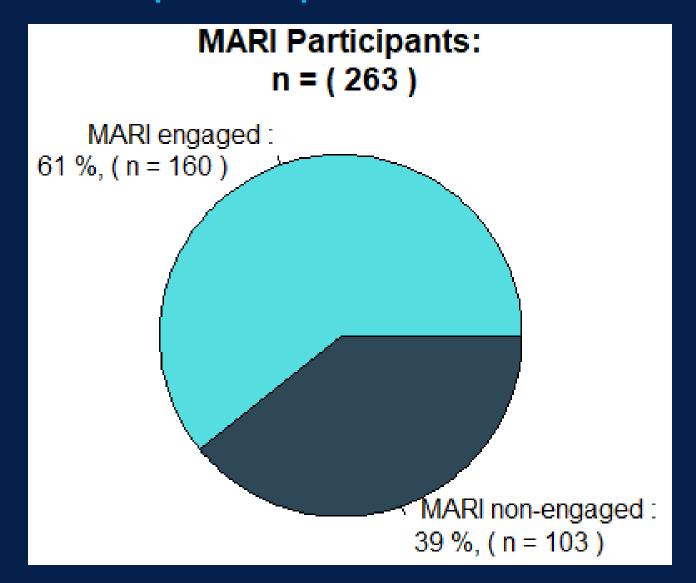


Overview of MARI participation

- 263 referred eligible MARI participants ("MARI Participant Group")
 - ◆ 103 were referred but did not contact the Assessment Hub or engage in MARI program ("NON-ENGAGED group")
 - ◆ 160 started MARI (contacted Assessment Hub, assigned peer support, completed assessment, received treatment plan)
 - ◆ 100 completed the SIX month MARI program ("COMPLETER group")
 - ◆ **60** started MARI, but did not complete the program ("NON-COMPLETER group")

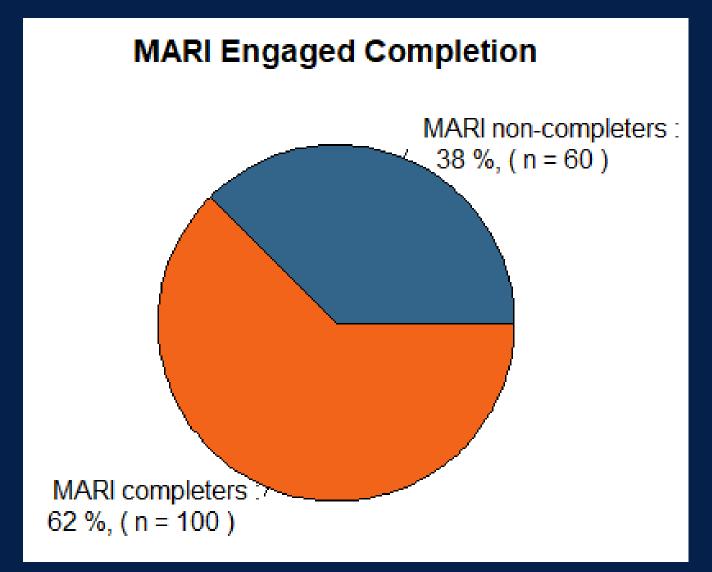


MARI participation breakdown



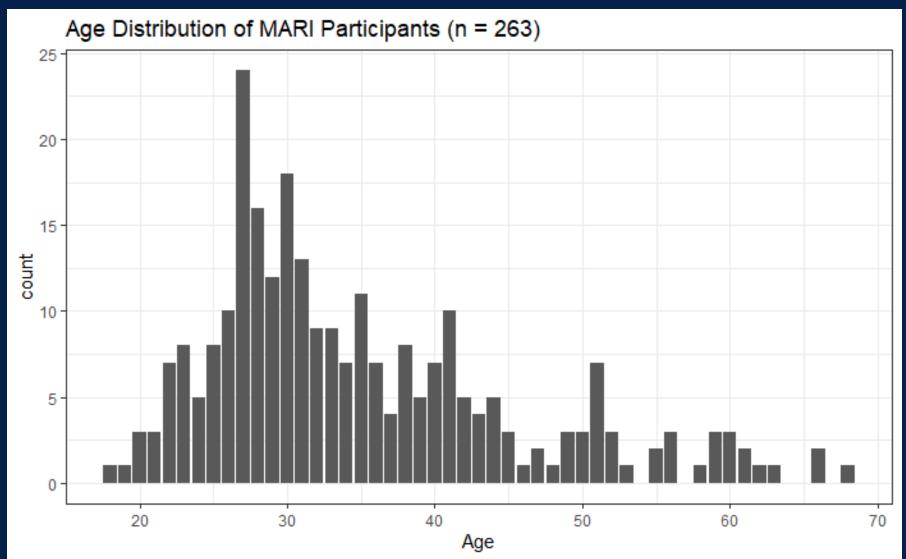


MARI completion breakdown



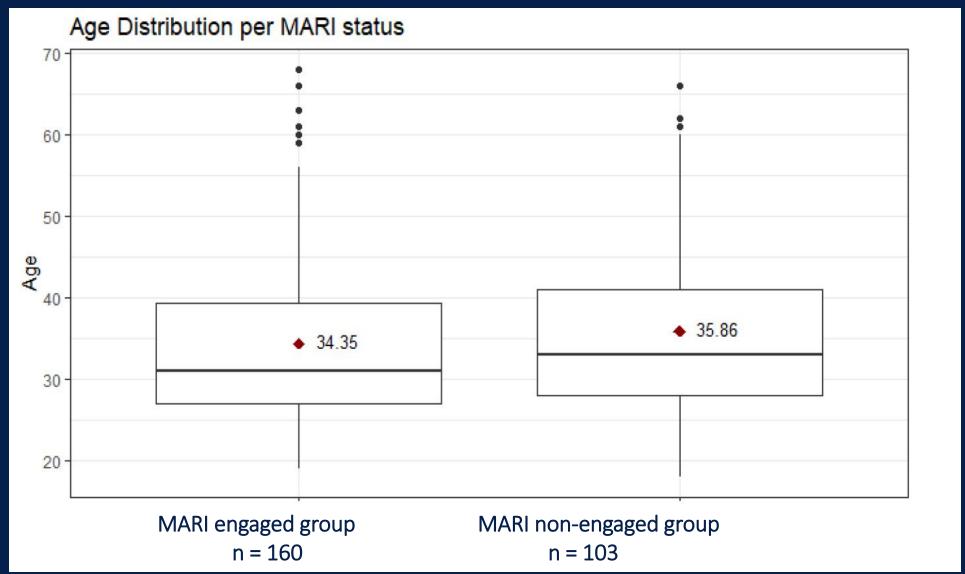


MARI participant age breakdown



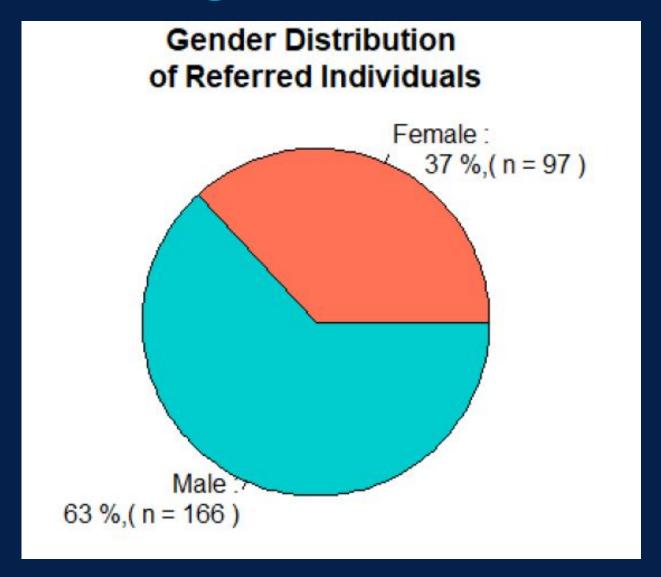


MARI age by participation



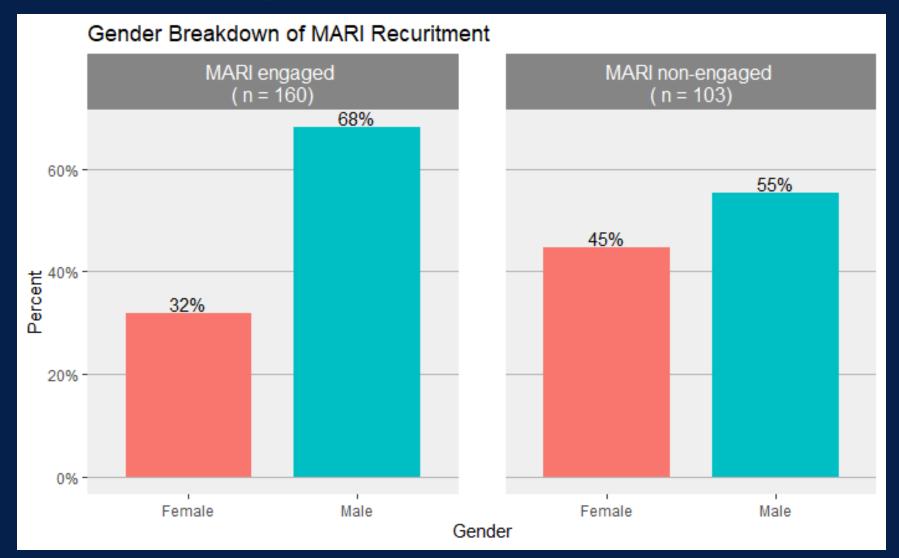


MARI gender breakdown



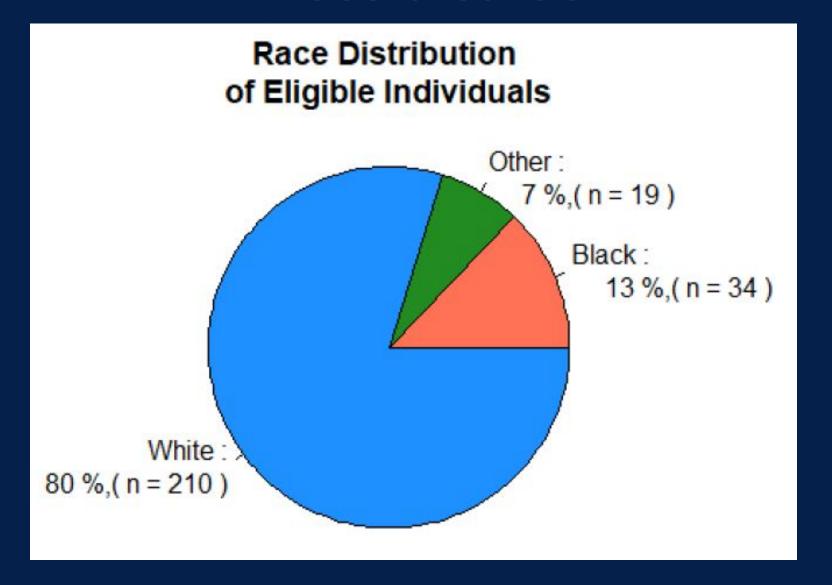


MARI gender by participation



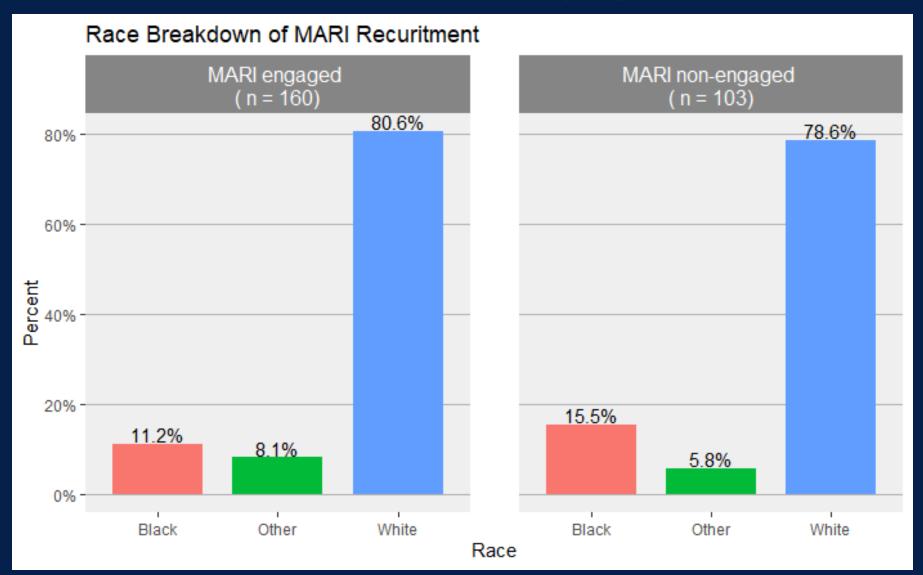


MARI race breakdown





MARI race by engagement





MARI Evaluation

MARI preliminary evaluation analysis:

◆ Total MARI participants - N = 263
 (3 year period between September 1, 2017 and August 31, 2020).

Data sources for analysis:

- Law enforcement (LE) data on MPD arrests, police contacts and incarceration data (e.g. days in jail) from the Dane County Sherriff's Office.
 - 12 months prior to MARI incident.
 - 12 months after the MARI incident.
- Clinical data (start and end of the 6 month program):
 - Brief Addiction Monitor (Drug Use, Risk & Protection)
 - Depression (PHQ-9)
 - Anxiety (GAD-7)



MARI Evaluation

Historical Comparison Group (HC): persons identified by MPD who would have been eligible for MARI should the program have existed (N=52).

◆ MARI eligible incident occurred between September 1, 2015 and August 31, 2016.

Data collected 12 months pre- and 12 months post.

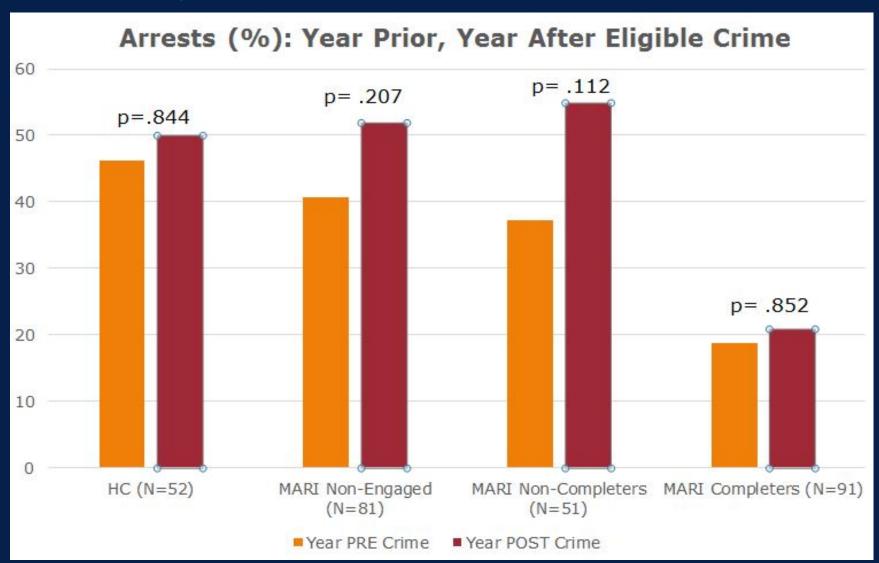


Demographic comparison

Demographics	Historical Comparison Group (N=52)	Full MARI participant group (N=263)	MARI Non- Engaged Group (n=103)	MARI Engaged Group (n=160)
Average age	30	34.94	35.86	34.35
Gender – # (%) male	34 (65.4%)	166 (63.1%)	57 (55.3%)	109 (68.1%)
Gender - # (%) female	18 (34.6%)	97 (36.9%)	46 (44.7%)	51 (31.9%)
Race # (%) White Other	46 (88.5%) 6 (11.5%)	210 (79.9%) 53 (20.1%)	81 (78.6) 22 (21.4%)	129 (80.6%) 31 (19.4%)
Homeless # (%) (or No Permanent Address)	7 (13.5%)	30 (11.4%)	21 (20.4%)	9 (5.6%)

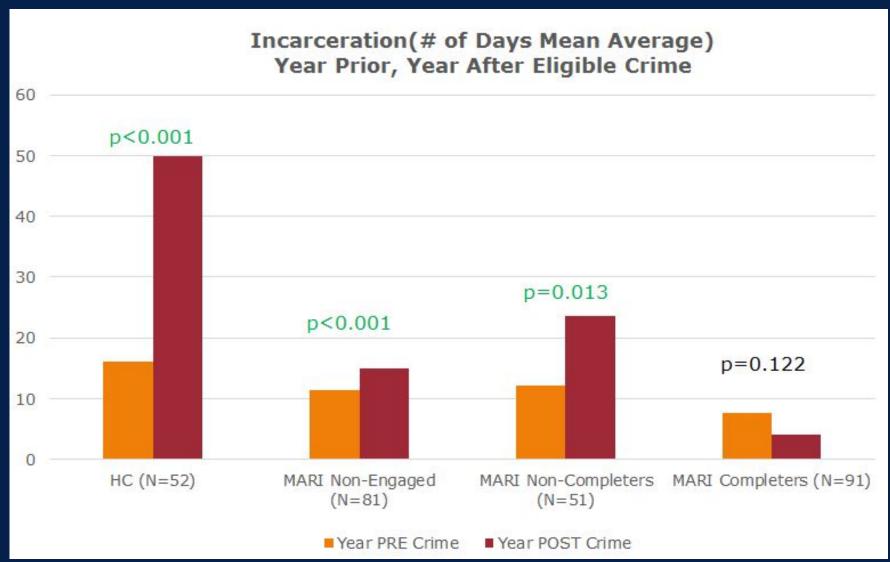


(Participants enrolled between 09/01/17 - 02/28/2020)

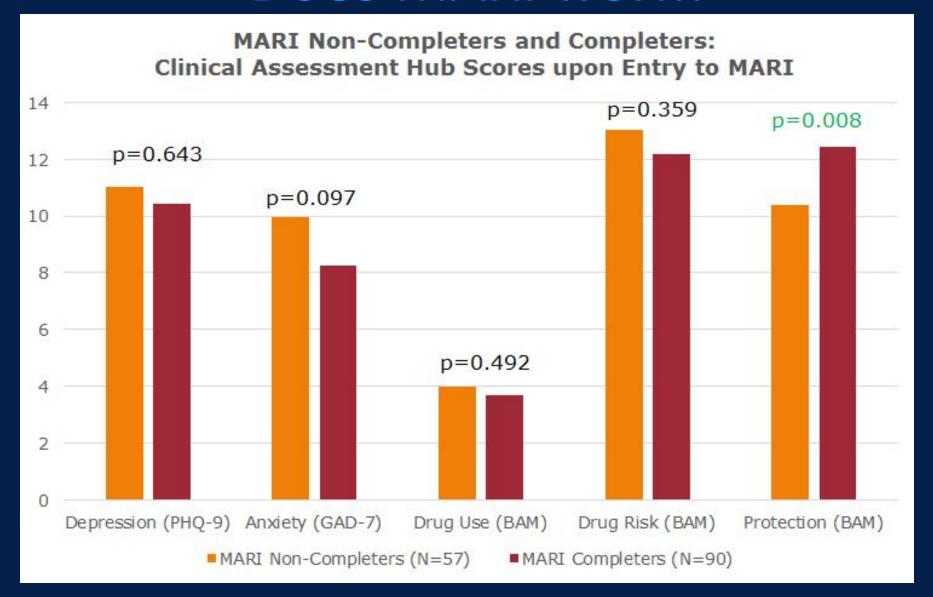




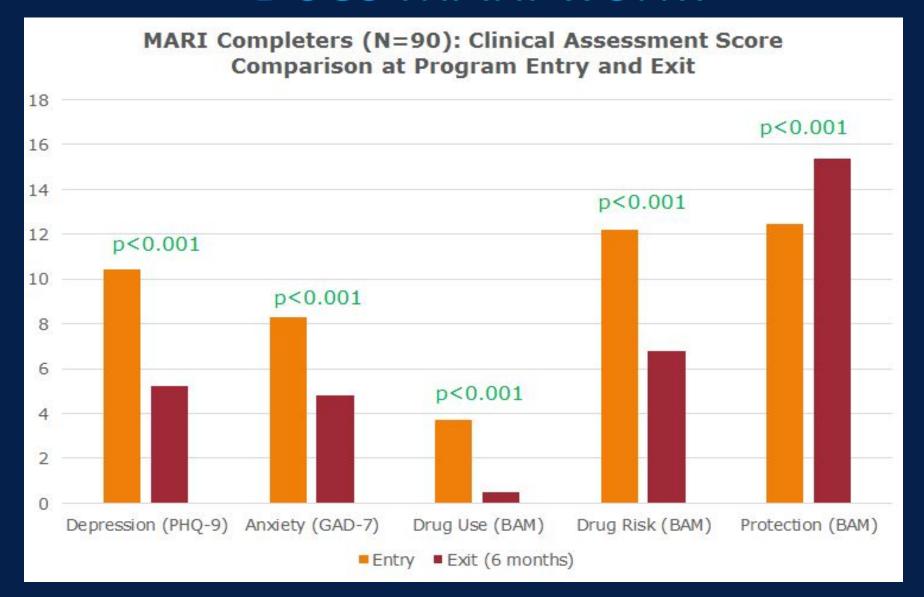
(Participants enrolled between 09/01/17 - 02/28/2020)













Overdose Related Police Costs

- ◆ Historical Comparison Group N = 52 (Sept 2015 Aug 2016).
- MPD able to pull officer cost data on 51 of 52 overdose calls.
- \bullet 238 officers assigned to 51 overdose calls (x = 4.66 per call).
- ◆ 21,985 minutes logged by MPD officers on these 51 overdose calls (366.42 total hours or 7.18 hours on each overdose call).
- During HC period, each OD call cost \$388.15 (at \$53 per hour including fringe benefits per MPD budget office). Total cost related to HC group approximately \$20,184.
- Every 100 overdose calls cost MPD approximately \$40,000.



MARI Related Overdose Fatality Data

Vital Records Data on Fatal Overdose among the MARI participants (N=263) and the Historical Comparison group members (N=52) after their "index crime":

Fatal overdose by calendar year when overdose death occurred

	2016	2017	2018	2019	2020	Total # (%)
MARI group (N=263)	×	0	1	4	8	13 (4.9%)
Non-Engaged (n=103)	-	0	1	2	4	7 (6.8%)
Non-Completers (n=60)	=	0	0	1	2	1 (5.0%)
Completers (n=100)	9	0	0	1	2	3 (3%)
HC Group (N=52)	0	3	1	1	0	5 (9.6%)
Total MARI + HC	0	3	2	5	8	18

Fatal overdose by the follow-up period duration after the "index crime"

	0-6 Months	7-12 Months	12+ Months	Total
MARI group (N=263)	5	3	3	11 (4.2%)
Non-Engaged (n=103)	5	1	1	7 (6.8%)
Non-Completers (n=60)	2	0	1	1 (1.7%)
Completers (n=100)	0	2	1	3 (3%)
HC Group (N=52)	0	2	3	5 (9.6%)
Total MARI + HC	7	5	6	18



Final Takeaways/Summary

- By offering addiction treatment in lieu of arrest and prosecution of criminal charges, pre-arrest diversion programs have the potential to disrupt the addiction-fueled cycle of crime, reduce the likelihood of future offenses, and promote public health and safety.
- Pre-arrest diversion can both save a life and change a life.
- Programs like MARI can positively influence one's perceptions of the police and the role of the police in a free society.



References

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